#### **AUGUST 2021**

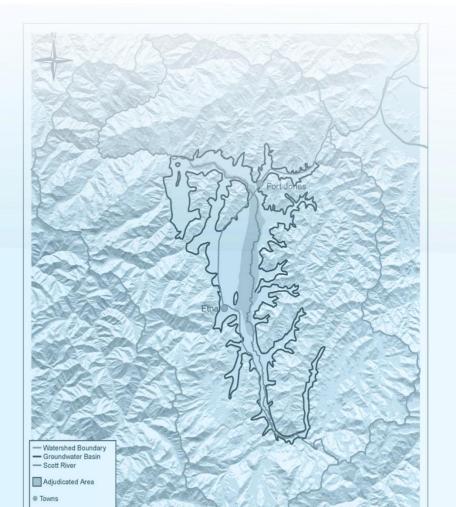
CHAPTER 4: PROJECTS AND MANAGEMENT ACTIONS

SISKIYOU COUNTY FLOOD CONTROL & WATER CONSERVATION DISTRICT

# Scott Valley Groundwater Sustainability Plan

**PUBLIC DRAFT REPORT** 





# SISKIYOU COUNTY FLOOD CONTROL AND WATER CONSERVATION DISTRICT GROUNDWATER SUSTAINABILITY AGENCY SCOTT RIVER VALLEY GROUNDWATER SUSTAINABILITY PLAN

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# **1 Chapter 4. Projects and Management Actions**

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#### 91 4.1 Introduction and Overview

92

93 To achieve this Plan's sustainability goal by 2042 and avoid undesirable results as 94 required by SGMA regulations, multiple projects and management actions (PMAs) have 95 been designed for implementation by the GSA. This section provides a description of PMAs necessary to achieve and maintain the Basin sustainability goal and to respond to 96 97 changing conditions in the Basin. PMAs are described in accordance with §354.42 and 98 §354.44 of the SGMA regulations. Projects generally refer to infrastructure features and 99 other capital investments, their planning, and their implementation, whereas management 100 actions are typically programs or policies that do not require capital investments, but are 101 geared toward engagement, education, outreach, changing groundwater use behavior, 102 adoption of land use practices, etc. PMAs discussed in this section will help achieve and 103 maintain the sustainability goals and measurable objectives, and avoid the undesirable 104 results identified for the Basin in Chapter 3. These efforts will be periodically assessed 105 during the implementation period, at minimum every five years.

106

107 In developing PMAs, priorities for consideration include effectiveness toward maintaining 108 the sustainability of the Basin, minimizing impacts to the Basin's economy, seeking cost-109 effective solutions for external funding and prioritizing voluntary and incentive-based 110 programs over mandatory programs. As the planned or proposed PMAs are at varying 111 stages of development, complete information on construction requirements, operations, 112 permitting requirements, overall costs, and other details are not uniformly available. A 113 description of the operation of PMAs as part of the overall GSP implementation is 114 provided in Chapter 5.

115

116 In Scott Valley, the PMAs are designed to achieve two major objectives related to the 117 SMC:

- 118 to achieve the thresholds and objectives for the interconnected surface water 119 sustainability indicator (Section 3.4.5); 120
  - to prevent the lowering of groundwater levels to protect wells from outages; •
    - to preserve ground-water dependent ecosystems; and
    - to avoid additional stresses on interconnected surface water and their habitat. •
- 123

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122

124 The identified PMAs reflect a range of options to achieve the goals of the GSP and will 125 be completed through an integrative and collaborative approach with other agencies, 126 organizations, landowners, and beneficial users. Few PMAs will be implemented by the 127 GSA alone. The GSA considers itself to be one of multiple parties collaborating to achieve 128 overlapping, complementary, and multi-benefit goals across the integrated water and land 129 use management nexus in the Basin. Furthermore, PMAs related to water quality, 130 interconnected surface waters, and groundwater-dependent ecosystems will be most 131 successful if implemented to meet the multiple objectives of collaborating partners. For 132 many of the PMAs, the GSA will enter into informal or formal partnerships with other 133 agencies, NGOs, or individuals. These partnerships may take various forms, from GSA 134 participation in informal technical or information exchange meetings, to collaborating on

third-party proposals, projects, and management actions, to leading proposals andsubsequently implementing PMAs.

137

138 The GSA and individual GSA partners will have varying but clearly identified 139 responsibilities with respect to permitting and other specific implementation oversight. 140 These responsibilities may vary from PMA to PMA or even within individual phases of a 141 PMA. Inclusion in this GSP does not forego any obligations under local, state, or federal 142 regulatory programs. Inclusion in this GSP also does not assume any specific project 143 governance or role for the GSA. While the GSA does have an obligation to oversee 144 progress towards groundwater sustainability, it is not the primary regulator of land use, 145 water quality, or environmental project compliance. It is the responsibility of the respective 146 implementing, lead agency to collaborate with appropriate regulatory agencies to ensure 147 that the PMAs for which the lead agency is responsible are in compliance with all 148 applicable laws. The GSA may choose to collaborate with regulatory agencies on specific 149 overlapping interests such as water quality monitoring and oversight of projects 150 developed within the Basin.

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PMAs are classified under four categories: groundwater demand management, surface
water supply augmentation, stream habitat improvement, and groundwater recharge.
Examples of project types within these four categories are shown in Table 1. Further,
PMAs are organized into three tiers reflective of their timeline for implementation:

- 1. **TIER I:** Existing PMAs that are currently being implemented and are anticipated to continue to be implemented.
- 2. **TIER II**: PMAs planned for near-term initiation and implementation (2022–2027) by individual collaborating/partner agencies.
- 160 3. TIER III: Additional PMAs that may be implemented in the future, as necessary
   161 (initiation and/or implementation 2027–2042).
- 162

163 PMAs recently completed in the Basin are discussed in Chapter 2. A general description 164 of existing and ongoing (Tier I) PMAs is provided in Table 1: descriptions of Tier II and 165 Tier III PMAs are provided in Section 4.1 and Section 4.2, respectively. The process of identifying, screening, and finalizing PMAs is illustrated in Figure 1. Existing and planned 166 167 projects were first identified through review of different reports, documents, and websites. 168 Planned and new projects also received stakeholder input in their identification. These 169 projects were then categorized into four categories: supply augmentation, demand 170 management, stream habitat improvement, and groundwater recharge. In the next step, 171 all projects were evaluated to identify those with the highest potential to be included in 172 the GSP. Using the Scott Valley Integrated Hydrogeological Model (SVIHM), the 173 effectiveness of some projects, or a combination of projects, was assessed to identify 174 those projects that, if implemented, will most likely bring the Basin into sustainability. 175 Monitoring will be a critical component in evaluating PMA benefits and measuring 176 potential impacts from PMAs.

177

Funding is an important part of successfully implementing a PMA. The ability to secure
funding is an important component in the viability of implementing a particular PMA.
Funding sources may include grants or other fee structures (Section 5). Under the

181 Sustainable Groundwater Management Implementation Grant Program Proposition 68, 182 grants can be awarded for planning activities and for projects with a capital improvement 183 component. As such, state funds for reimbursing landowners for implementation of PMAs, 184 including land fallowing and well-shut offs, currently cannot be obtained under this program. Funding will also be sought from other local, state, federal, and private (NGO) 185 186 sources. 187 188 The existing PMAs have been extracted from the following documents: 189 Supply Enhancement (in Streams) 190 • Siskivou Land Trust (website) 191 • Scott River Water Trust (website) 192 Demand Management (of Groundwater) 193 Permit required for groundwater extraction for use outside the basin from which it was extracted (Title 3, Chapter 13- Groundwater Management, 194 195 Siskiyou County Code of Ordinances) • Siskiyou County Groundwater Use Ordinance (Title 3, Chapter 13, Article 196 7- Waste and Unreasonable Use, Siskiyou County Code of Ordinances) 197 198 • Well Drilling Permits 199 Siskiyou County Well Drilling Permits (Standards for Wells, Title 5, • Chapter 8 of Siskiyou County Code of Ordinances) 200 Well location restrictions (Scott River Adjudication Decree No. 201 202 30662, 1980) 203 Scott Valley and Shasta Valley Watermaster District (website) 204 Recharge 205 • Existing reports, proposals 206 Habitat Improvement National Fish and Wildlife Foundation Grant Slates (website) 207 208 • Siskiyou RCD (website) • Klamath National Forest (website) 209 210 211 212 213 214

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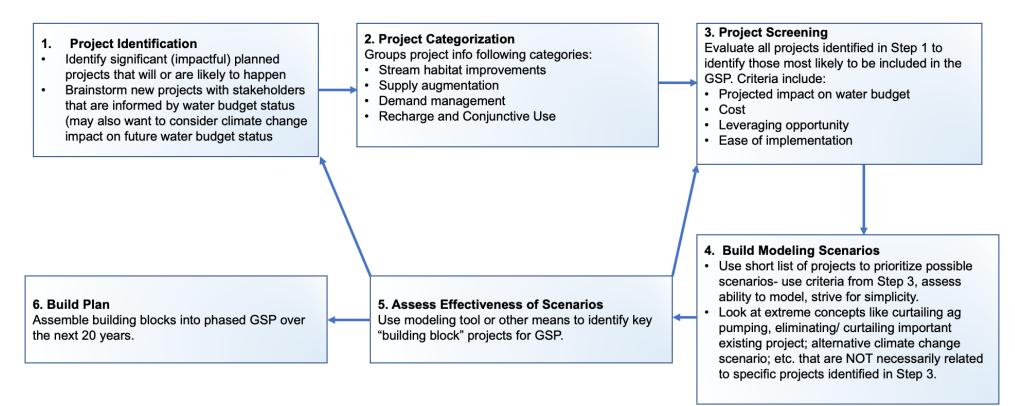


Figure 1: Process for identification and prioritization of PMAs.

#### 224 Table 1 PMA Summary Table

Tier	Title	Description	Lead Agency	Category	Status	Anticipated Timeframe	Targeted Sustainability Indicator(s)/ beneficiaries
I	Well Drilling Permits	Siskiyou County Well Drilling Permits (Standards for Wells, Title 5, Chapter 8 of Siskiyou County Code of Ordinances). Location limitations for new wells with respect to the interconnected zone (per Scott River Adjudication Decree No. 30662).	County of Siskiyou	Demand Management	Existing/ Ongoing	Active	Groundwater levels, Interconnected surface water.
I	Groundwater Use Restrictions	Prohibition of the use of groundwater underlying Siskiyou County for cannabis cultivation (Article 7, Chapter 13, Title 3 of Siskiyou County Code of Ordinances).	County of Siskiyou	Demand Management	Existing/ Ongoing	N/A	Groundwater levels
1	Permit required for groundwater extraction for use outside the basin from which it was extracted (Siskiyou County Code of Ordinances)	Permit requirement for extraction of groundwater underlying the Basin for use outside the Basin.	County of Siskiyou	Demand Management	Existing/ Ongoing	Active	Groundwater levels
1	Watermaster Program	Watermaster services currently exist on Wildcat Creek and French Creek. Among other things, a watermaster provides enforcement of water leases under the authority of Scott River Water Trust and 1707 dedications and transfers.	Scott Valley and Shasta Valley Watermaster District	Demand Management	Existing/ Ongoing	N/A	Interconnected surface water
1	Scott River Water Trust Leasing Program	Voluntary program leases water from active water diverters on priority stream reaches in exchange for financial compensation. Diverters include but are not limited to SVID, Farmers Ditch, and locations on French Creek, Sugar Creek, and Shackleford Creek.	Scott River Water Trust	Supply Augmentation	Existing/ Ongoing	N/A	Interconnected surface water
	Scott River Tailings Streamflow and Ecological Benefit	Improve instream connectivity in the tailings section of the Scott River, which connects the East Fork, South Fork, and Sugar Creek tributaries to the main stem Scott River.	Scott River Watershed Council	Supply Augmentation	Existing/ Ongoing	N/A	Interconnected surface water

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	Planning Restoration Projects						
1	Patterson Creek Wood Loading	Uses streamside trees that are felled into the channel to create cover, scour pools, increase slow water habitat and improve floodplain connectivity.	Scott River Watershed Council	Habitat Improvement	Existing/ Ongoing	Phase I and Phase II were implemented in 2018 and 2019, respectively. Phase III is planned for summer 2021.	Improve habitat for GDEs
1	French Creek Wood & Gravel Enhancement	This project aims to improve coho salmon spawning and rearing conditions by adding large wood and spawning gravels.	Scott River Watershed Council	Habitat Improvement	Existing/ Ongoing	Phase I was implemented in 2018 and Phase II is planned to begin summer 2021.	Improve habitat for GDEs (coho salmon)
	Irrigation Improvements	Improvements in irrigation efficiency in Scott River Valley (as detailed in Chapter 2.2.1.5).	N/A	Demand Management	Existing	N/A	Groundwater levels, interconnected surface water
11	Avoiding Significant Increase of Total Net Groundwater Use from the Basin	Avoid significant future increase of total net groundwater use within the Basin through planning and coordination with land use zoning and well permitting agencies	GSA, County of Siskiyou, City of Etna, City of Fort Jones	Demand Management	Conceptual Phase	Conceptual Phase	Groundwater levels, interconnected surface water
11	Beaver Dam Analogues	Beaver dam analogues (BDAs) are instream structures that mimic beaver dams. BDAs can be used to increase beaver abundance and promote watershed restoration.	Scott River Watershed Council	Habitat Improvements	Planning Phase	Planning Phase	Instream habitat improvement
11	Upslope Water Yield Projects	Building green infrastructure in the upper watershed, especially of the East Fork (e.g., former Hayden Ranch, now Beaver Valley Headwater Preserve) and French Creek to	Scott River Watershed Council	Supply Augmentation	Planning Phase	Planning Phase, East Fork Scott in	Interconnected surface water

		increase water yield. Green infrastructure includes fuel reduction, road improvements, canopy opening to manage snow shade and accumulation, and other large landscape projects that increase water storage within the upper watershed during wet periods and baseflow from the upper watershed during dry periods.				Implementation Phase	
II	East Fork Scott Project	To improve conditions within the E Fork Scott watershed. Potential activities include riparian areas, fuels reduction, mine reclamation, stand density reduction, and wildlife habitat improvements.	Salmon/ Scott River Ranger District, Klamath National Forest	Habitat Improvements	Implementation Phase	Active	Improve habitat for GDEs.
11	Irrigation Efficiency Improvements	Increase irrigation efficiency (and in some cases, yields) through infrastructure or equipment improvements. Consider funding incentives through the NRCS EQIP program.	GSA, UCCE	Demand Management	Planning Phase	Planning Phase	Groundwater levels, interconnected surface water
II	MAR & ILR - NFWF Scott Recharge Project	Evaluate use of groundwater recharge as to augment Scott River flows during critical periods (i.e., late summer and fall).	Scott Valley Irrigation District	Recharge	Active	Expected completion by February 2023.	Groundwater levels, interconnected surface water
11	MAR & ILR	Managed aquifer recharge and - during the irrigation season - in lieu recharge on irrigated agricultural land to increase baseflow during the critical summer and fall low flow period.	GSA	Recharge	Planning Phase	Planning Phase	Groundwater levels, interconnected surface water
11	Voluntary Managed Land Repurposing	Reduce water use through voluntary managed land repurposing activities including term contracts, crop rotation, irrigated margin reduction, conservation easements, and other uses	GSA, TBD	Demand Management	Conceptual Phase	Conceptual phase	Groundwater levels, interconnected surface water
111	Alternative, lower ET crops	Pilot programs on introducing alternative crops with lower ET but sufficient economic value. Incentivize and provide extension on long-term shift to lower ET crops.	GSA, UCCE, TBD	Demand Management	Conceptual Phase	Conceptual Phase	Groundwater levels, interconnected surface water

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	Floodplain Reconnection/ Expansion	Expand access of the Scott River to old or new floodplain features to promote groundwater recharge, create habitat, provide more functional ecosystem, while also recharging groundwater, possibly as part of conservation easements	TBD	Supply Augmentation, Habitat Improvements	Conceptual Phase	Conceptual Phase	Groundwater levels, interconnected surface water
	High Mountain Lakes	Use of dams at the outlets of high-altitude lakes in Scott Valley to increase streamflow.	TBD	Supply Augmentation	Conceptual Phase	Conceptual Phase	Interconnected surface water
111	Reservoirs	Construct surface water reservoir (s) to capture and store runoff and excess stream flows to augment Scott River flows during critical periods	TBD	Supply Augmentation	Conceptual Phase	Conceptual Phase	Groundwater levels, interconnected surface water
111	Sediment Removal and River Restoration	River restoration project to remove significant sediment from main stem of Scott River from Fort Jones to the mouth of the canyon to improve in-stream flow, channel geomorphology, and habitat for fish.	TBD	Habitat Improvement	Scoping Phase	Scoping Phase	Instream habitat improvement
	Strategic Groundwater Pumping Curtailment	Strategic timing of groundwater pumping curtailments. This management action would only be developed if Tier I and Tier II PMAs are insufficient. It would be an alternative tool for the GSA in support of the groundwater level SMC.	GSA	Demand Management	Conceptual Phase	Conceptual Phase	Groundwater levels
	Watermaster Program	Water master services on tributaries other than Wildcat Creek and French Creek and on the Scott River. Among other things, a water master provides enforcement of water leases and 1707 dedications and transfers.	Scott Valley and Shasta Valley Watermaster District	Demand Management	Conceptual Phase	Conceptual Phase	Interconnected surface water

# 227 **4.2 TIER I: Existing or Ongoing Projects and Management Actions**

As shown in Table 1, there are multiple existing and ongoing PMAs in the Basin (Tier I).
The Basin has a range of existing PMAs in place to provide demand management, supply
augmentation, and habitat improvement.

231

# 232 Well Drilling Permits and County of Siskiyou Groundwater Use Restrictions

233

234 There are several existing regulations that are included in the demand management 235 category of PMAs. These include the permitting requirements for new wells, as detailed in Title 5, Chapter 8 of the Siskiyou County Code of Ordinances and well drilling 236 237 restrictions per the Scott River Adjudication Decree No, 30662. Siskiyou County also has 238 ordinances that require permitting for extraction of groundwater underlying the Basin for 239 use outside the Basin (per Title 3, Chapter 13) and a prohibition on wasting groundwater with underlying Siskiyou County for use cannabis cultivation (Article 7, Chapter 13, Title 240 3 of Siskiyou County Code of Ordinances). Providing demand management, these 241 242 management actions benefit multiple sustainability indicators, including declining 243 groundwater levels, groundwater storage, and depletion of interconnected surface 244 waters.

245

# 246 Scott and Shasta Valley Watermaster District

240

Water Master services currently exist on Wildcat Creek and French Creek. Among other things, a Water Master provides enforcement of water leases and 1707 dedications and transfers (see Water Trust PMA, below). Expanding current Water Master services to Shackleford, Kidder, Etna, Patterson, Sugar, Crystal, Mill, Orofino Creeks, the main stem of the Scott River, and the interconnected zone in the Scott River Decree could further help enforce and expanded the Water Trust program (see Tier III PMAs for further discussion).

255

# 256 Scott River Water Trust Leasing Program

257 This MA is a voluntary program that leases water from active water diverters on priority 258 stream reaches in exchange for financial compensation. Diverters include, but are not 259 260 limited to, SVID, Farmers Ditch, and locations on French Creek, Sugar Creek, and 261 Shackleford Creek. Benefits from implementation of this MA include leaving water in the 262 stream and thus, providing benefit to instream flows. Leases in the fall months benefit flows for migration of Chinook and coho spawning adults, while leases throughout the 263 264 summer months benefit the juvenile fish through improvements in rearing habitat for 265 juvenile fish in tributaries to the Scott River. Leases are either temporary through forbearance agreements or permanent instream transfers through the Water Code 1707, 266 267 which are facilitated by SWRCB. This program is ongoing but there is potential to expand 268 its operations in the future.

- 269
- 270

- 272 Scott River Tailings Streamflow and Ecological Benefit Restoration Projects
- 273

This project, with ongoing implementation by the Scott River Watershed Council, aims to
improve instream connectivity in the tailings section of the Scott River, which connects
the East Fork, South Fork, and Sugar Creek tributaries to the mains stem Scott River.
Benefits from this project include instream habitat improvement with particular benefit to
anadromous fish species in the Scott River.

279

# 280 Patterson Creek Wood Loading

This project, implemented by the Scott River Watershed Council, uses streamside trees
that are felled into the channel to create cover, scour pools, increase slow water habitat,
and improve floodplain connectivity. Partially completed in 2018 and 2019, additional
work is ongoing. The primary benefit from this project includes improvement of spawning
habitat for anadromous fish.

287

# 288 French Creek Wood & Gravel Enhancement

289

This Scott River Watershed Council project aims to improve coho salmon spawning and rearing conditions by adding large wood and spawning gravels. Using a phased approach, the first series of wood structures and gravel augmentation began in 2019 with a second phase scheduled to begin late summer of 2021. The primary benefit expected from this project includes habitat improvement for coho salmon.

295 296

# 297 **4.3 TIER II: Planned Projects and Management Actions**

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Tier II PMAs, planned for near-term initiation and implementation (2022-2027) by individual agencies, exist at varying stages in their development. Project descriptions are provided below for each of the identified Tier II PMAs. The level of detail provided for the eight PMAs described below depends on the status of the PMA; where possible the project descriptions include information relevant to §354.42 and §354.44 of the SGMA regulations.

- 305
- 306
  307 i. Avoiding Significant Increase of Total Net Groundwater Use from the Basin
- 308 ii. Beaver Dam Analogues
- 309 iii. Conservation Easements
- 310 iv. Upslope Water Yield Projects
- 311 v. East Fork Scott Project
- 312 vi. Irrigation Efficiency Improvements
- 313 vii. MAR & ILR NFWF Scott Recharge Project
- 314 viii. MAR & ILR
- 315 ix. Voluntary Managed Land Repurposing

### 316 Avoiding Significant Increase of Total Net Groundwater Use from the Basin

### 317 **Project Description**

318

319 The goal of this MA is to avoid water level declines and additional streamflow depletion 320 in Scott Valley that would result from significant expansion of net groundwater use relative 321 to the practice over the past two decades. Net groundwater use is defined as the 322 difference between groundwater pumping and groundwater recharge in the Basin. Under 323 conditions of long-term stable recharge (from precipitation, irrigation, streams, floods) and 324 long-term stable surface water supplies in the Basin, significant increases in long-term 325 average ET (or other consumptive uses) in the Basin lead to significant increases in long-326 term average net groundwater use. While not leading to overdraft, such increase of net 327 groundwater use would result in less groundwater discharge toward the Scott River and, 328 hence, lower dynamic equilibrium water levels in the Basin or portions of the Basin, 329 possibly at levels lower than the minimum threshold (MT) for groundwater levels or for 330 interconnected surface water, for significant periods of time (see Chapter 2.2.3.3). This 331 MA helps to ensure that the sustainable yield of the basin is not exceeded (see Chapter 332 2.2.4) and that sustainable management criteria are met.

The MA sets a framework to develop a process for avoiding significant long-term increases in average net groundwater use in the Basin, while protecting current groundwater and surface water users, allowing Basin total groundwater extraction to remain at levels that have occurred over the most recent twenty-year period (2000-2020). By preventing future declining water levels, the MA will help the GSA achieve the measurable objectives of several sustainability indicators: groundwater levels, groundwater storage, subsidence, and interconnected surface water and GDEs.

Due to the direct relationship between net groundwater use and ET, implementation of the MA is measured by comparing the most recent five- and ten-year running averages of agricultural and urban ET over both the Basin and watershed, to the maximum value of Basin ET measured in the 2010-2020 period, within the limits of measurement uncertainty. Basin ET from anthropogenic activities in the Basin and surrounding watershed cannot increase significantly in the future without impacting sustainable yield. This design is intended to achieve the following:

347

 $\circ$  To avoid disruption of existing urban and agricultural activities.

To provide an efficient, effective, and transparent planning tool that allows
 for new urban, domestic, and agricultural groundwater extraction without
 increase of total net groundwater use. This can be achieved through
 exchanges, conservation easements, and other voluntary market
 mechanisms while also meeting current zoning restrictions for open space,
 agricultural conservation, etc. (see Chapter 2).

- 354 To be flexible in adjusting the limit on total net groundwater extraction if and
  - 355

356

 I o be flexible in adjusting the limit on total net groundwater extraction if and where additional groundwater resources become available due to additional recharge dedicated to later extraction.

357 Critical tools of the MA will be monitoring and assessment of long-term changes in Basin
358 and surrounding watershed hydrology (ET, precipitation, streamflow, groundwater levels,
359 see chapter 3), outreach and communication with stakeholders, well permitting,
360 collaboration with land use planning and zoning agencies, and limiting groundwater
361 extraction to not exceed the sustainable yield.

# 362 *Measurable Objectives Expected to Benefit*

363

This MA directly benefits the measurable objectives of the following sustainability indicators:

- Groundwater levels Avoids declining water levels below those corresponding to
   the most recent twenty-year period.
- Groundwater storage Avoids declining storage levels below those corresponding to the most recent twenty-year period.
- Depletion of Interconnected Surface Waters and Protection of Groundwater Dependent Ecosystems Avoids depletion of interconnected surface waters with
   declining groundwater levels.

# 373 Circumstances for Implementation

374 Currently, there is no threat of chronically declining water levels in Scott River Valley. The
375 Basin is not in a condition of overdraft. Future threats to groundwater levels fall into two
376 categories (Chapter 2.2.3.3), further explained below:

- Increased total net groundwater use in the Basin (total net groundwater use:
   difference between Basin landscape recharge and Basin pumping).
- Reduced recharge into and runoff from the watershed surrounding the Basin.

This MA ensures that future declining water levels are not the result of any significant expansion of groundwater pumping in the Basin (first category), which would lead to new, lower equilibrium groundwater level conditions (see Chapter 2). While not constituting a condition of overdraft, these new dynamic equilibrium conditions may possibly exceed the MT for water level, also affecting the protection of GDEs and increasing the depletion of interconnected surface water due to groundwater pumping at periods of critically low streamflow conditions (summer and fall).

- 387 Increasing Basin Net Groundwater Extraction
- 388 Groundwater levels in the basin are fundamentally controlled by (Chapter 2.2.3.3):
- The elevation and location of the Scott River along the valley trough. The main stem Scott River is a net gaining stream, naturally draining the Basin.

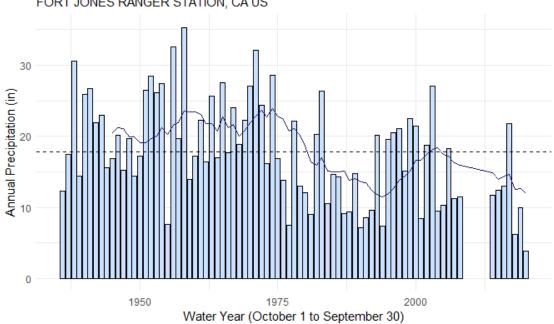
- The amount of recharge along the tributaries on the upper and middle alluvial fan sections.
- The amount of recharge from the Basin landscape due to precipitation, irrigation
   return flows, flooding, and managed aquifer recharge (MAR).
- The amount of groundwater pumping for irrigation (the net consumptive groundwater use by domestic and public users is relatively small after accounting for return flows from septic systems and wastewater treatment plants to either groundwater or streams).

A dynamic equilibrium already exists between the recharge across the Basin, groundwater pumping, and net discharge to the Scott River. Water levels near the Scott River vary within a relatively small range due to the interconnectedness of groundwater and surface water at the Scott River. Water levels generally slope from the valley margins toward the Scott River. Water levels fluctuate most near the valley margins: the upper eastside gulches and near the western mountain front.

405 A significant future increase in net groundwater use within the Basin would lead to less 406 groundwater discharge toward the Scott River and, hence, a lowering of the water level 407 gradient toward the Scott River. A lower water level gradient means permanent lowering 408 of the water table in the Basin or portions of the Basin. By preventing a significant long-409 term increase in total net groundwater use through proactive planning, the groundwater 410 basin, which is not in overdraft conditions, remains at a dynamic equilibrium in water level 411 conditions, above the MT, as long as natural recharge from streams flowing into the Basin 412 remains stable.

#### 413 Decreasing Recharge in or Runoff from the Surrounding Watershed

414 The Basin is part of the larger Scott River Valley watershed. The Basin has negligible 415 groundwater inflow and outflow across its aguifer boundaries. As a result, pumping and 416 recharge outside the Basin do not affect groundwater levels. Long-term climatic changes 417 cause changes in both precipitation amount and in snowmelt timing over the surrounding 418 watershed. This will affect the dynamics of streamflow into the Basin, especially on the 419 upper alluvial fans of the tributaries, and the amount of recharge. Finally, the amount of 420 surface water diversions may change, which in turn affects pumping in the Basin. The 421 SVIHM will be used throughout the implementation period to assess the impacts of these 422 changes on sustainable yield.





424

Figure 2: Annual precipitation over the 1936-2019 record as measured at the Fort Jones Rangerweather station (USC00043182).

Historic water levels indicate that there is no overdraft and no long-term decline in water
levels. Where water levels have been observed to fluctuate since the 1960s, declines in
dry year fall water levels occurred in the 1970s, relative to prior decades, but have been
steady over the past 40 years. Average precipitation over the past 20 years (2000–2020)
has been significantly lower than the average precipitation during the measured record in
the 20th century (Figure 2, also see Chapter 2).

433

Based on current conditions in the Basin, this MA will be implemented immediately upon
approval of the GSP by DWR in partnership with other relevant agencies. During MA
implementation, if groundwater levels stabilize at higher elevations due to GSA activities
or climate change, total net groundwater use and the sustainable yield may be adjusted
upward. The mechanism for off-ramping the MA is described in the implementation
section below.

# 440 Public Noticing

The GSA will implement the following education and outreach actions regarding the MA:

Post and advertise the progress of MA implementation through the submittal of annual progress reports to DWR.

## 444 Implementation: Collaboration with Permitting and Regulatory Agencies

Implementation of the MA is focused on developing active coordination between the GSA
with other planning, permitting, and regulatory entities within the Basin, including the
Siskiyou County Department of Environmental Health and local land use zoning agencies:

#### 448 Siskiyou County Department of Environmental Health

449 The GSA will develop a formal partnership with the well construction permitting agency 450 that operates within the Basin, the Siskiyou County Department of Environmental Health. 451 The objective of the partnership is to develop a well permitting program for agricultural. 452 urban, and large domestic wells that is supportive of and consistent with the GSA's goal 453 not to expand total net groundwater use in the Scott Valley Basin. The permitting program 454 would ensure that construction of new extraction wells does not significantly expand 455 current total net groundwater use in the Basin (to the degree that such expansion may 456 cause the occurrence of undesirable results). This can be achieved through 457 commensurate well retirements and through water market instruments.

#### 458 Land Use Zoning Agencies

459 The GSA will develop a
460 partnership with all relevant
461 land use zoning agencies in
462 the watershed. Land use
463 zoning agencies in the Basin
464 include:

- Siskiyou County
- City of Etna

467

Town of Fort Jones

468 The objective of the 469 partnership is for those 470 agencies to develop land use 471 zoning and land use permitting 472 programs that are supportive

Well replacement may not require that the new well has the same construction design as the old well, including well capacity. Here are two illustrative examples of an appropriate use of well replacement:

**Example 1:** Replacement of a 1,000-gpm agricultural well that will be properly decommissioned with a new 1,000-gpm agricultural well is permissible.

**Example 2:** Replacement of a 1,000-gpm agricultural well that will be properly decommissioned with a new 2,000-gpm capacity agricultural well is permissible with the explicit condition that the 10-year average total net groundwater extraction within the combined area serviced by the old and the new well does not exceed the average groundwater extraction over the most recent 10-years.

of and consistent with the GSA's goal not to expand total net groundwater use in the
Basin. Developing close partnerships and timely transfer of information will best prevent
an expansion of total anthropogenic consumptive water use in the Basin. Preventing an
expansion of total net groundwater use in the Basin and surrounding areas still allows for
both urban and agricultural growth.

478 Urban expansion is not currently planned to occur in Scott Valley in the near future. If 479 needed it would be by expansion into either agricultural or natural lands, within the 480 constraints of land use planning objectives and zoning laws. Agriculture-to-urban land 481 use conversion does not increase net groundwater use within the footprint of that 482 conversion. Sometimes the net groundwater use may be lower after conversion (due to 483 lower evapotranspiration). The total annual volume of net groundwater use reduction can

484 be made available for net groundwater use increase elsewhere in the Basin through485 designing appropriate land use zoning and permitting processes, and after considering

486 ecologic, public interest, and hydrologic or hydrogeologic constraints to such exchanges.

Market instruments encompass a wide range of management tools that rely on monetary transactions to efficiently and effectively trade water uses in ways that do not affect the overall water balance of a basin. The following are two hypothetical examples of water market transactions to illustrate how such instruments may be applied, if circumstances and zoning regulations are appropriate:

**Example 1:** Expansion of urban groundwater use into agricultural lands, where consistent with zoning and land use planning – Net groundwater use per acre of urban land is generally similar to or lower than under agricultural land use (this accounts for the fact that wastewater is recharged to groundwater and that the largest consumptive use in urban settings is ET from green landscapes). A hypothetical example: lets assume that urban net groundwater use is 1.5 acre-feet per acre, whereas it is 3 acre-feet per acre on agricultural land. Net water use is the difference between groundwater pumping and groundwater recharge over the area in question. Let's further assume that an urban expansion occurs into 500 acres of agricultural land. Prior to the land use conversion, net water use was  $3 \times 500 = 1,500$  acre-feet. After the land use conversion, net water use is  $1.5 \times 500 = 750$  acre-feet. The land use conversion makes 750 acre-feet available for additional annual groundwater pumping elsewhere in the Basin.

**Example 2:** Expansion of urban groundwater use into natural lands, where consistent with zoning and land use planning – Net groundwater use of urban land is generally larger than under natural land use. A hypothetical example: urban net groundwater use is 1.5 acre-feet per acre, whereas it is 0.5 acre-feet per acre prior to the land-use conversion. Let's again assume that the urban expansion is 500 acres. Prior to the land use conversion, water use on the 500 acres was  $0.5 \times 500 = 250$  acre-feet. After land use conversion, the net water use is 1.5 \* 500 = 750 acre-feet. The land use conversion therefore requires an additional 500 acre-feet of water.

If the city also purchases 500 acres of agricultural land for urban development, as in example 1, it already has a credit of 750 acre-feet, of which it may apply 500 acre-feet toward this additional 500 acre expansion into natural land.

Alternatively, the city would need to purchase a conservation easement on 200 acres of agricultural land elsewhere in the basin (net groundwater use: 3 acre-feet per acre, or  $3 \times 200 = 600$  acre-feet) that converts that agricultural land to natural land (net groundwater use: 0.5 acre-feet per acre, or  $0.5 \times 200 = 100$  acre-feet). The net groundwater use on the easement would be reduced from 600 acre-feet to 100 acre-feet, a 500 acre-feet gain to balance the city's development into natural lands, above. Costs for the easement may include costs for purchasing or leasing that land and the cost for maintaining the conservation easement. We note that conversion to natural land may require significant and habitat development and management as appropriate.

The above examples do not account for possible water rights issues that will also need to be considered. In California, urban groundwater rights are generally appropriative, while agricultural water rights are overlying, correlative rights.

487 Agricultural expansion, where permissible under zoning regulations, is similarly made488 possible, e.g., by voluntary managed land repurposing of existing agricultural activities in

- 489 the same location or elsewhere within the Basin and ensuring that there is no increase in 490 net groundwater extraction between the expansion on one hand and land repurposing on 491 the other. This may be achieved through land purchasing or trade of net groundwater 492 extraction rights (water markets) or through contractual arrangements for land 493 repurposing (e.g., conservation easements) to balance expansion and reduction of net 494 groundwater use. If additional Basin total net groundwater extraction capacity becomes 495 available (after a prolonged period of water level increase), the GSA will work with the 496 land use zoning agencies to ensure land use zoning and permitting is adjusted 497 accordingly, following a hydrologic assessment.
- 498 *De minimis* exceptions to net groundwater use expansion: domestic water use, up to 2 499 acre-feet per house-hold, contributes minimally to net groundwater extraction of a basin. 500 Nearly all household water use other than irrigation is returned to groundwater via septic 501 systems leachate. Larger household water use, above *de minimis* levels, is typically due 502 to irrigation of pasture or lawn and therefore, will be considered a net groundwater 503 extraction.
- If additional net groundwater extraction becomes available (after a prolonged period of
  water level increase), the partnership will ensure that well permitting is adjusted
  accordingly.

## 507 Implementation: Monitoring

- 508 In a groundwater basin where agricultural pumping exceeds 95% of applied
- 509 groundwater use in the basin, the total long-term change in the amount of net
- 510 groundwater use (groundwater pumping minus recharge) can be estimated by
- 511 quantifying the long-term changes in the basin's evapotranspiration (ET) from irrigated
- 512 landscapes. This assumes that long-term trends in precipitation and applied surface
- 513 water are sufficiently negligible such that only a significant increase in Basin ET leads to
- 514 changes in the long-term groundwater balance or that their impacts are separately
- assessed using a model (Section 2.2.4). Monitoring of Basin ET, together with the
- 516 monitoring programs outlined in chapter 3 and use of the Scott Valley Integrated
- 517 Hydrologic Model (SVIHM) provide the basis for comprehensive monitoring of net
- 518 groundwater use in the Basin. Furthermore, water level and groundwater storage
- 519 monitoring (chapter 3) provide an instrument to continually assess the effectiveness of
- 520 avoiding the expansion of total net groundwater use.

# 521 Legal Authority

- 522 The GSA only has authority for groundwater within the Scott Valley Groundwater Basin,
- 523 outside of the adjudicated zone. The GSA has no land use zoning authority. The GSA will
- 524 collaboratively work with the County of Siskiyou, other land use zoning agencies, and
- 525 stakeholders within the Scott Valley Basin to implement this MA.

# 526 Schedule

527 The schedule for implementing the MA is as follows:

The GSA will create partnerships within the first year of the GSP, by January 31, 2023.
The partnerships will have the MA program in place no later than January 31, 2024.
Benefits are to be seen immediately; that is, total net groundwater use during the 2020-2030 decade will not exceed total net groundwater use in the Basin during the 2000-2020 baseline period.

## 535 Expected Benefits

- 536 Benefits generated by the MA will include:
- Security of groundwater pumping for existing groundwater users.
- Efficient, effective, and transparent planning tools available for new groundwater uses through voluntary market instruments.
- 540 Estimated Costs and Funding Plan
- 541

Note: This information will be supplied by the economic contractor.

542

#### 543 Beaver Dam Analogues

#### 544 *Project Description*

545 Beaver dam analogues (BDAs) are instream structures that mimic beaver dams and 546 create structural complexity. The Scott River Watershed Council (SRWC) has been 547 implementing BDAs in the Watershed since 2014. The primary objective of BDAs is to 548 improve habitat for anadromous fish, particularly coho salmon, in the Basin (see Chapter 549 2). BDAs may require permitting and/or approval from the National Oceanic and 550 Atmospheric Administration (NOAA), U.S. Army Corps of Engineers, SWRCB, and CDFW 551 (Charnley 2018). The Scott River Watershed was the first location in California to use BDAs for watershed restoration, implementing the first BDAs in 2014 (Charnley 2018). 552 553 The first three BDAs in the Basin were constructed on Sugar Creek and since 2014, 554 additional BDAs have been constructed on French Creek, Miner's Creek, and Rattlesnake Creek. Monitoring associated with existing BDAs in the Scott River Watershed have 555 shown improvements in stream temperatures, amount of aquatic habitat, and 556 557 groundwater levels (Yokel et al., 2018). Additional proposed BDAs are in the planning 558 phase. Implementation of additional BDA projects would require:

559 560

561

562

- Securing funding.
- Site selection and access agreements, if on private lands.
- Securing required permits.
- Installation of monitoring equipment, as necessary.

- 564 Based on current conditions in the Basin, these projects will continue to be implemented
- 565 by SRWC. In the future, the GSA and other potentially interested organizations may be
- 566 cooperators, project partners, or take the lead on additional BDA projects.
- 567 Monitoring data in the BDA program include, but are not limited to:
- Location and date of operation of the BDA.
- Major construction details of the BDA (width, height).
- Water level elevation in the BDA under typical operation.
- Groundwater level monitoring data, if available.
- Scientific and technical reports, if available.
- 573

## 574 Upslope Water Yield Projects

#### 575 **Project Description**

576 The objective of these types of projects is to increase water yield from the upper 577 watershed, especially East Fork and French Creek, through green infrastructure. Green 578 infrastructure may include fuel reduction, road improvements, canopy opening to manage 579 snow shade and accumulation, and other actions that reduce direct runoff to surface 580 waters.

581

582 These projects are currently in the planning phase, apart from the East Fork Scott Project 583 (see below), which is in the implementation phase. Anticipated benefits from these types 584 of projects include increased water storage in the upper watershed during the wet season, 585 improved flows from the upper watershed during the dry season, and the support of 586 desired instream flow conditions.

587

588 Changes in streamflow entering the Basin will be monitored and evaluated through 589 existing and proposed new streamflow gauges on key tributaries to the Scott River (see 590 Section 3.3) and through statistical analyses of these data.

591

# 592 East Fork Scott Project

#### 593 *Project Description*

594 The Salmon/Scott River Ranger District of the Klamath National Forest is the lead agency 595 for this project to improve conditions in the East Fork Scott River Watershed. This project 596 has multiple components, the most relevant to the GSA being a combination of treatments 597 including the addition of large woody debris along four miles of stream, modification of 598 stream crossing structures, meadow restoration, and others. The objective of these 599 activities is to add stream habitat structure and complexity and improve connectivity and 600 aquatic organism passage. This project is currently in the implementation phase, following 601 the decision notice and a finding of no significant impact issued on November 18, 2020<sup>1</sup>.

<sup>&</sup>lt;sup>1</sup> <u>https://www.fs.usda.gov/nfs/11558/www/nepa/105793\_FSPLT3\_5536448.pdf</u>

602

603 Changes in streamflow entering the Basin will be monitored and evaluated through 604 existing and proposed new streamflow gauges on key tributaries to the Scott River (see 605 Section 3.3) and through statistical analyses of these data.

606

607

#### 608 Irrigation Efficiency Improvements

#### 609 **Project Description**

Achieving increases in irrigation efficiency through equipment improvements are anticipated to reduce overall water demand, lessening the chance of river disconnection during critical periods. This is expected to support desired instream flows, fish migration, and aquatic habitat. Potential benefits were quantified through modelled scenarios of a 10% increase, 20% increase, and 10% decrease in irrigation efficiency. Relative stream depletion reversals resulting from these scenarios were 4%, 12% and -2%, respectively (Appendix 4-A).

617

618 Currently, this project is in the planning phase and funding options will be explored during 619 the first five years of GSP implementation. This project involves an exploration of options 620 to improve irrigation efficiency, assessment of irrigator willingness, outreach and 621 extension activities, demonstration projects, and development of funding options, 622 primarily by cooperators, possibly in cooperation with NRCS. This PMA is likely to be 623 accomplished through a voluntary, incentive-based program. Cost estimates have not yet 624 been completed for this PMA.

625

Future benefits of implemented projects to streamflow depletion reversal (and remaining streamflow depletion) will be evaluated and assessed with SVIHM using the methodology described in Section 3.3 and using monitoring data that describes the implementation of the irrigation efficiency improvement program.

630

633

634

631 Monitoring data collected in this irrigation efficiency improvement program include, but 632 are not limited to:

- Total acreage with improved irrigation efficiency equipment.
- Location of fields under improved irrigation efficiency equipment.
- Assessment of the increase in irrigation efficiency, with particular emphasis on assessing the reduction or changes in consumptive water use (evaporation, evapotranspiration) based on equipment specification, scientific literature, or field experiments.
- Cropping systems in fields with improved irrigation efficiency equipment.

#### 640 MAR & ILR - NFWF Scott Valley Managed Aquifer Recharge Project

#### 641 *Project Description*

642 The project will divert up to 43 cfs of water from the Scott River into the Scott Valley 643 Irrigation District (SVID) ditch in winter when enough water is available in the river based 644 on CDFW requirements, starting in the winter of 2021 through at least the winter of 2023. 645 This water will be applied on dormant agricultural fields for recharge

645 This water will be applied on dormant agricultural fields for recharge.

#### 646 *Measurable Objective*

647 The purpose of this study is to evaluate the use of groundwater recharge to augment 648 Scott River flows during critical periods (i.e., late summer and fall). Key outcomes of this 649 study include determination of when and where water that is recharged enters the Scott 650 River, the amount of water that recharges the groundwater system, and potential water 651 quality benefits associated with groundwater recharge.

#### 652 *Circumstances for Implementation*

Previous work has been completed in the Basin examining the potential benefits of managed groundwater recharge in the Basin and findings from this study will build on that previous work <sup>2</sup>. This project is included in the Tier II projects, as planned for near-term implementation. Currently in the implementation phase, this project is scheduled to continue through winter of 2023.

658

#### 659 Public Noticing

660

661 Groundwater recharge testing began in January and February of 2021 in one pilot area. 662 Public notice was provided prior to the start of the project and outreach was conducted to 663 landowners that are SVID users. Outreach will continue to be conducted for additional 664 recharge activities in 2022 and 2023 and following project completion. Findings from this 665 project will be made publicly available following project completion.

#### 666 *Permitting and Regulatory Process*

A temporary Water Rights Permit (i.e., SWRCB Application for Temporary Permit filed pursuant to Water Code 1425 to Divert to Underground Storage During High Flow Events) is needed to allow diversion of water from the Scott River during winter months. As permits can be issued for up to 180 days, this permit will be needed for every application year. CDFW also requires a Lake and Streambed Alteration Agreement when a project may affect fish and wildlife resources. The appropriate coordination will be completed to secure these permits.

<sup>&</sup>lt;sup>2</sup> Dahlke H, Brown A, Orloff S, Putnam D, O'Geen T. 2018. Managed winter flooding of alfalfa recharges groundwater with minimal crop damage. Calif Agr 72(1):65-75. <u>https://doi.org/10.3733/ca.2018a0001</u>.

#### 674 Schedule for Implementation

This project began in January of 2021 but will be developed at larger scale starting in January 2022. Surface water diversions through temporary permit are planned for both the 2022 and 2023 winter seasons.

- 678
- 679
- 680

#### 681 *Implementation*

682

Prior to 2022 and 2023 implementation of this project, baseline conditions have been monitored and studied at the pilot site. Sites selection for the next steps is being considered, water conveyance infrastructure evaluated, and landowner permission and outreach conducted.

687

## 688 **2021 Scott Valley Winter Recharge – Pilot Project Methodology**

689 Using existing water rights, the water started to be diverted from the Scott Valley

690 Irrigation Ditch (SVID) on February 10, 2021. During the first week the grower

691 collaborator turned the flood off for a couple of days. The water was running

692 continuously from the second week until the end of March. Water samples from Scott

River, SVID, recharge water, groundwater, and rain have been collected weekly and

694 shipped to UC Davis for isotope analysis.

695 Groundwater levels have been monitored weekly using a water level sounder. Initially,

696 groundwater levels were measured in one location between the recharge field and Scott

697 River (piezometer access closer to Scott River). A second groundwater level

698 measurement point was added to the pilot project during the third week of recharge

699 (piezometer access closer to the recharge site).

700 During summer 2021, continuous pressure transducers will be installed to measure

701 water levels and temperature in transects across the river near the fields that are

- expected to be flooded in winter 2022. Outreach to stakeholders is ongoing.
- 703

# 704 **2022-2023 full scale implementation**

705

A temporary permit will be obtained for winter 2022 and has already been discussed with SWRCB and CDFW. Potentially flooded land acreage will be extended with respect to the pilot 2021 project. Isotopes and water quality connection will complement the data collected through the continuous transducers in the piezometers and will help the understanding of flow direction and the evaluation of the portion of potential recharge contributing to the aquifer and the portion contributing to the river.

# 712 Expected Benefits

713 This study is expected to provide information on the amount and timing of groundwater

recharge and associated benefits, including to water quality, that will help inform future

- recharge projects. Benefits of future recharge projects are further discussed with SVIHM
- model results under MAR and ILR (see Section 4.3) and in Appendix 4-A.
- 717

Future benefits of implemented projects on streamflow depletion reversal (and remaining streamflow depletion) will be evaluated and assessed with SVIHM using the methodology described in Section 3.3 and using monitoring data that describes the implementation of this managed against reachange program.

this managed aquifer recharge program.

722

# 723 Monitoring Data

724

Monitoring for this project includes a minimum of ten shallow piezometers with pressure transducers to measure continuous groundwater level and temperature with a subset also containing sensors to collect electrical conductivity data. During the period of time when water is diverted for groundwater recharge, the flow will be analyzed at the USGS station at river-mile 21 to ensure that the CDFW instream flows are met. Additional monitoring data that will collected in this managed aquifer recharge program include, but are not limited to:

- Total acreage used each winter for MAR.
- Location of fields used for MAR.
- Monthly total volume of MAR applied.
- Summer crop yields to assess agronomic impacts, as applicable

# 736 Legal Authority

This project would require appropriate permitting from the State Water Board and
avoidance of injury to other water rights holders or neighboring landowners. Permitting
includes temporary Water Rights Permit which provides the authority to divert water from
the Scott River during winter months for groundwater recharge.

# 741 Estimated Costs and Funding Plan

This project is funded through a grant administered by the National Fish and Wildlife

Foundation with federal funding from the U.S. Fish and Wildlife Service. Funding already

has been secured for this project and the total contract amount is \$199,338.

745

# 746 Managed Aquifer Recharge and In-Lieu Recharge

# 747 **Project Description**

Managed Aquifer Recharge (MAR) is the process of intentionally adding water to aquifers
 and In-Lieu Recharge (ILR) is intentionally storing or preserving groundwater through
 replacement of some or all of groundwater use with surface water. This project uses MAR
 and ILR (during the irrigation season) to recharge groundwater. The project is an upscale

752 of the ongoing groundwater recharge project presented under Tier II.

#### 753 *Measurable Objective*

Use of MAR and ILR has been explored in the Basin and elsewhere in California as an option to increase groundwater recharge. The purpose of this PMA is to increase baseflow in Scott River during the critical summer and fall low-flow period and support the reversal of streamflow depletion, as presented in Chapter 3 as part of the discussion on sustainable management criteria for Interconnected Surface Water.

#### 759 Public Noticing

Public noticing for this project will be conducted by the GSA prior to project implementation and will include submittal of the appropriate CEQA/NEPA or other environmental documentation, if required. Additional public notification is planned with significant project changes or additional project elements.

#### 764 *Permitting and Regulatory Process*

A temporary Water Rights Permit (i.e., SWRCB Application for Temporary Permit filed pursuant to Water Code 1425 to Divert to Underground Storage During High Flow Events) is needed to allow diversion of water from the Scott River during winter months. As permits can be issued for up to 180 days, this permit will be needed for every application year. CDFW also requires a Lake and Streambed Alteration Agreement when a project may affect fish and wildlife resources. The appropriate coordination will be completed to secure these permits.

#### 772 Schedule for Implementation

This PMA is in the planning and conceptualization stage. An exploration of funding
sources, project location, and project feasibility are planned within the first five years of
GSP implementation. Several years ago, a groundwater advisory committee provided UC
Davis a map with specific fields that may be most suitable for MAR and/or ILR (Tolley et
al., 2019).

## 779 Implementation

780

This PMA utilizes excess winter and spring flows for recharge to temporarily increase
groundwater storage to augment streamflows during critical periods (increased baseflow).
The project includes:

- Finding landowners willing to participate.
- Securing project funding.
- Obtaining water rights and other permit requirements, as necessary.
- Constructing infrastructure and installing monitoring equipment, as necessary, to
   identify potential project impacts and quantify project benefits.

#### 789 Expected Benefits

The primary benefit of MAR and ILR is to reverse streamflow depletion through
augmenting baseflow in Scott River during the critical summer and fall periods. This is
expected to provide benefits to aquatic species, including anadromous fish (as discussed
in Chapter 2), water quality, and habitat. Potential expected benefits from implementation

794 of these projects were modelled and results are presented in Appendix 4-A. MAR and ILR 795 were modelled both separately and together to identify the benefits associated with each 796 practice, and in combination. Benefits are quantified using relative depletion reversal as 797 a metric (see Section 3.4.5). The potential relative depletion reversal using MAR on 1,390 acres from January to March was found to be 10%. Using available surface water applied 798 799 to 5,490 acres for ILR during the early growing season, a potential relative depletion 800 reversal of 9% was estimated. The combination of MAR and ILR yielded a potential 801 depletion reversal of 19%.

802

#### 803 Legal Authority

804 With the appropriate permitting, and without infringement on existing water rights, the 805 GSA is authorized to divert surface water for use with MAR and ILR.

#### 806 Estimated Costs and Funding Plan

807 Costs and funding for this project have not yet been explored. Potential funding sources

- 808 will be explored during the first five years of GSP implementation.
- 809

#### 810 Voluntary Managed Land Repurposing

#### 811 **Project Description**

Voluntary managed land repurposing programs include a wide range of voluntary activities that make dedicated, managed changes to land use (including crop type) on specific parcels in an effort to reduce consumptive water use in the Basin to improve and increase groundwater levels and instream flow during the critical late spring recess, summer baseflow, and early fall flush flow period. These activities may include any of the following:

818

819 **Term Contracts**: In some circumstances, programs like the Conservation Reserve 820 Program (CRP) could provide a means of limiting irrigation on a given area for a term of 821 years. Because of low rates, the CRP has not been utilized much in California, but this 822 could change in the future. In addition, other term agreements may be developed at the 823 state or local level. The Scott River Water Trust Leasing Program is an example of such 824 a term contract.

825

826 **Crop Rotation**: Landowners may agree to include a limited portion of their irrigated 827 acreage in crops that require only early season irrigation. For example, a farmer may 828 agree to include 10% of their land in grain crops that will not be irrigated after June 30.

829

*Irrigated Margin Reduction*: Farmers could be encouraged to reduce irrigated acreage
 by ceasing irrigation of field margins where the incentives are sufficient to offset
 production losses. For corners, irregular margins, and pivot end guns, this could include
 ceasing irrigation after a certain date or even ceasing irrigation entirely in some instances.

835 Crop Support: To support crop rotation, particularly for grain crops, access to crop 836 support programs may be important to ensure that this option is economically viable. Some type of crop insurance and prevented planting payment programs could provide 837 838 financial assurances to farmers interested in planting grain crops.

839

840 Other Uses: In some circumstances, portions of a farm that are currently irrigated may 841 be well suited for other uses that do not consume water. For example, a corner of a field 842 may be well suited for wildlife habitat or solar panel, subject to appropriate zoning 843 requirements to avoid undesirable outcomes. Other voluntary managed land repurposing 844 projects include conservation easements that reduce or eliminate surface water diversion 845 for irrigation (streamflow augmentation). Such streamflow augmentations effectively 846 offset an equivalent amount of (pre-existing) depletion of interconnected surface water 847 due to groundwater pumping. Conservation easements or similar instruments may also 848 include temporary, seasonal, or permanent curtailment of groundwater, where the 849 curtailment may be defined either by an amount of groundwater pumping curtailment or 850 by the acreage not receiving irrigation from groundwater. Depending on the circumstances of an individual project, conservation easements may include habitat 851 conservation easements, wetland reserve easements, or other easements that limit 852 853 irrigation with surface water or groundwater on a certain area of land. It may be 854 established that certain portions of a property may be suitable for an easement, while the rest of the property remains in irrigated agriculture. Many form of such temporary, 855 856 seasonal, or permanent easements are possible. They may additionally specify 857 restrictions or requirements on the repurposed use, e.g., to ensure appropriate habitat 858 management.

859

860 Currently in the planning phase, this project type is to be developed throughout the next 861 5 years.

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869

863 Implementation of this project type includes consideration of the following elements: 864

- Role of the GSA versus other agencies, local organizations, and NGOs
- Development of education and outreach programs in collaboration with local organizations
- Exploration of program structure.
- Contracting options. 868
  - Exploration and securing of funding source(s).
- Identification of areas and options for easements or other contractual instruments 870 871 (especially within the Adjudicated Zone).
- 872 Anticipated benefits from this type of project include improvement in instream flow 873 conditions on the Scott River and its tributaries during critical late spring recess, summer 874 and fall baseflow, and fall flush flow periods.
- 875

878

Monitoring data collected in this voluntary managed land repurposing program include, 876 877 but are not limited to:

- Total acreage and timing of land repurposing.
- Location of parcels with land repurposing. 879

- 880 Assessment of the effective decrease in evapotranspiration (consumptive water) 881 use) and applied water use.
- 882 • Description of the alternative management on repurposed land with: • Quantification and timeline of surface water dedications to instream flow
- 883
  - 884 specified in the easement. 885
    - Quantification and timeline of groundwater pumping curtailments, including water year type or similar rule to be applied and specified in the easement.
  - Annual Water Master certification of easement implementation, as appropriate. 887

888 Future benefits of implemented projects to streamflow depletion reversal (and remaining streamflow depletion) will be evaluated and assessed with SVIHM using the methodology 889 890 described in Section 3.3 and using the above monitoring data that describe the 891 implementation of voluntary managed land repurposing programs.

892 893

886

- 894 4.4 TIER III: Potential Future Project and Management Actions
- 895 i. Alternative, Lower ET Crops
- 896 ii. Floodplain Reconnection/Expansion
- **High Mountain Lakes** 897 iii.
- Reservoirs 898 iv.
- 899 v. Sediment Removal and River Restoration
- 900 Strategic Groundwater Pumping Reductions vi.
- 901 vii. Watermaster Program
- 902

#### 903 Alternative, Lower ET Crops

904 The "alternative, lower ET crop" PMA is a pilot program to develop and introduce 905 alternative crops with lower ET but sufficient economic value to the Basin's agricultural 906 landscape. The implementation of such crop changes would occur as part of the Tier II 907 Voluntary Managed Land Repurposing PMA. The objective of this PMA is to develop 908 capacity in the Basin to facilitate crop conversion in some of the agricultural landscape that would reduce total crop consumptive use (evapotranspiration) of water in the Basin, 909 as needed. The management action is to develop a program to develop and implement 910 pilot studies with alternative crops that have a lower net water consumption for ET, and 911 912 to provide extension assistance and outreach to growers to facilitate and potentially 913 incentivize the crop conversion process. This PMA will be implemented jointly with 914 University of California Cooperative Extension, the Siskiyou County Farm Bureau, the 915 Siskiyou County Resources Conservation District, and/or other partners. Currently in the 916 conceptual phase, this project involves:

917 918

- Scoping of potential crops.
- Pilot research and demonstrations.
- 920 • Defining project plan.
- Exploration of funding options. 921
- 922 • Securing funding.

- 923 Development of an incentives program.
- 924 • Implementation of education and outreach.
- 925

926 Anticipated benefits from this project include introduction of lower consumptive water use 927 crops and either an increase in recharge (on surface water irrigated crops) or a reduction 928 in the amount of irrigation or both. As a result, water levels in the aguifer system will rise. 929 This will also lead to an increase in instream flows and some reversal of streamflow 930 depletion will occur. The potential benefits associated with transitioning to alternative, 931 lower ET crops were investigated using the SVIHM. The relative depletion reversal (see Section 3.3 for explanation), used as a metric to quantify potential benefits, was 61% for 932 933 a generic reduction of total crop ET in the Basin to 80%, and 29% for a generic reduction 934 of total crop ET in the Basin to 90% due to a hypothetical crop change (see Appendix 4-935 A). Implementation of this project will include an assessment of the economic value of 936 alternative, lower ET crops to growers.

937

938 Future benefits of implemented projects to streamflow depletion reversal (and remaining 939 streamflow depletion) will be evaluated and assessed with SVIHM using the methodology 940 described in Section 3.3 and using monitoring data that describes the implementation of 941 the alternative, lower evapotranspiration program.

942

943 Monitoring data collected in this alternative, lower evapotranspiration program include, 944 but are not limited to: 945

- Total acreage with alternative, lower ET crops.
  - Location of fields with alternative, lower ET crops.
  - Assessment of the effective decrease in ET.
- Cropping systems used as alternative, lower ET crops.
- 949

946

947

948

#### 950 Floodplain Reconnection/Expansion

951 While little understood, the profound effects of the hydrogeomorphic change in the Basin 952 due to channel straightening and resulting stream incision has historically lowered 953 groundwater levels and conveyed water out of the valley at a higher rate. The floodplain 954 reconnection/expansion program will reverse some of these historical effects on 955 groundwater dynamics by reconnecting the river to the floodplain and thus, avoiding 956 further channel incision and leading to stable or even increased water level elevations 957 from flooding.

958

959 This program will involve a series of stream infrastructure improvements. Areas have 960 been identified where such a reconnection can be constructed with relatively minor 961 physical landscape alterations (SRWC 2018). At this time, the assessment is based on physical characteristics and the ability to seasonally inundate the accessed floodplain for 962 recharge. The identified areas may not all be suitable due to existing infrastructure and 963 the need for landowner agreements. However, the areas identified provide an initial 964 965 assessment of the potential to improve floodplain reconnection as a multi-benefit project, 966 improving habitat, stream conditions, and increasing recharge.

- 967 968 Floodplain reconnection/expansion may be achieved using various tools, including a part 969 of the conservation easements program (see above), to expand the use of the conserved 970 property to include ecological habitat flood recharging. 971 972 Another option that may be explored is seasonal flooding of pastureland, which also 973 would have multiple benefits, including improved animal forage production with nutrient 974 deposition, and increased recharge. Grazing management would need to be adjusted to 975 a new regime. Floodplain Reconnection/ Expansion would require appropriate permitting 976 from the State Water Board and avoidance of injury to other water rights holders. 977 978 This type of restoration falls into the "process based" restoration category (Pollock 2017; 979 Wheaton 2019). To achieve a significant scale of restoration likely would require some 980 land easement/purchases to allow streams and rivers to be moved out of their currently 981 confined and incised condition. The program will therefore work closely with the 982 conservation easement program. 983 984 Future benefits of implemented projects to streamflow depletion reversal (and remaining 985 streamflow depletion) will be evaluated and assessed with SVIHM using the methodology 986 described in Section 3.3 and using monitoring data that describes the implementation of 987 the floodplain reconnection/expansion program. 988 989 Monitoring data collected in the floodplain reconnection/expansion program include, but 990 are not limited to: 991 Geospatial description of geomorphic alterations completed. 992 Monitoring of flooding frequency, duration, and depth. • 993 Monitoring of adjacent groundwater levels, if available. • 994 995 **High Mountain Lakes** 996 997 This potential project class supports the restoration or modification of high-altitude lakes 998 within the Scott River Basin to store water through addition of a dam with a natural outlet. 999 Though use of high-altitude lakes for flow augmentation in Scott River Valley previously 1000 was explored (DWR 1991), this type of project is still in the conceptualization phase and additional investigations would be required to pursue implementation of any such project. 1001 1002 At full build-out, DWR (1991) estimated that these expanded, high mountain lakes may 1003 provide an additional 3,500 AF of storage. An initial assessment will be implemented to 1004 determine (a) the feasibility of implementing such a project, and (b) the benefits of making 1005 this water available, in one form or another, to improve streamflow conditions during the most critical, early fall, low-flow period. This project class provides additional surface 1006 water and functions to offset depletions of interconnected surface water and improve 1007 1008 streamflow. High Mountain Lakes would require appropriate permitting from the State 1009 Water Board and avoidance of injury to other water rights holders. If located on USFS 1010 lands, permitting from USFS would also be required.
- 1011

#### 1012 Reservoirs

1013 The objective of this PMA is to capture and store runoff and excess stream flows to augment Scott River flows during critical periods. Still in the conceptualization phase, 1014 1015 details of a reservoir project have not yet been confirmed. However, it is conceptualized 1016 that a reservoir of up to 5,000–10,000 AF would be constructed in a an off-stream location 1017 (possibly Hamlin Gulch or other eastside locations). The SVID canal would be used to 1018 divert up to 42 cfs during winter flows to store in a reservoir for later use as streamflow 1019 augmentation during summer and fall critical periods. Augmentation may be direct or inlieu. Previous, preliminary studies included three locations for a 20,000 AF reservoir at 1020 Noves Valley (East Fork Scott River), Meadow Gulch (East Fork Scott River), or French 1021 1022 Creek (DWR, 1991).

1023

1024 Anticipated benefits from this project include reversal of stream depletion to increase instream flows in Scott River during critical periods. Quantification of potential benefits 1025 1026 was completed using the SVIHM (scenarios and results included in Appendix 4-A). For a 9 TAF reservoir with a 30 cfs release, relative depletion reversal ranges from 26 to 58%, 1027 1028 dependent on reservoir location. For reservoirs that are "entirely reliable" (i.e., provides 1029 guaranteed, desired, dry-season release), a 29 TAF reservoir with a 30 cfs release would result in 53% relative stream depletion reversal and a 134 TAF reservoir with a 60 cfs 1030 release result would provide a 184% relative stream depletion reversal. One or multiple 1031 1032 reservoirs may be implemented to meet the interconnected surface water minimum threshold (as described in Chapter 3). Temperature consideration may limit direct 1033 1034 discharge into streams or require management of discharge, i.e., as recharge near 1035 streams (to lower temperatures) or use for irrigation in lieu of groundwater pumping and 1036 (cold) surface water diversions.

1037

Significant regulatory, policy, and funding challenges come with this PMA. A first step for
the GSA would be to implement a feasibility and scoping study to develop a long-term
strategy, if any, for determining feasibility, funding, design, and implementing of this PMA
option.

1042

#### 1043 Sediment Removal and River Restoration

1044 A river restoration project to remove significant sediment from the main stem Scott River 1045 from Fort Jones to the mouth of the canyon is envisioned to improve in-stream flow, channel geomorphology, and habitat for fish. Still in the scoping phase, implementation 1046 1047 of this project would require additional scoping, studies, planning, identification of funding, 1048 obtaining any applicable permits, and implementation. Anticipated benefits from this 1049 project include supporting instream flows and increasing the probability and duration of 1050 river connection during critical periods to support fish migration and habitat in the lower section of Scott River Valley. 1051

#### 1052 Strategic Groundwater Pumping Curtailment

1053 In many of the groundwater basins subject to SGMA throughout the State, pumping 1054 restrictions are one of the key components of the GSP. In Scott Valley, the current level 1055 of Basin pumping, minus voluntary pumping reductions, can be continued with the 1056 effective implementation of Tier I and Tier II PMAs. However, the GSA also acknowledges 1057 that pumping curtailments are an effective tool that may need to be used in the future to 1058 achieve groundwater sustainability.

1059

1060 For the purpose of the GSP, pumping curtailments are defined as voluntary or mandatory 1061 reductions or limitations in the amount of water a current or future groundwater user can pump from the Basin. This would be applied in the case of a situation where the planned 1062 Projects and Management Actions are insufficient to reach and/or maintain sustainability 1063 and one or more sustainability indicators are likely to dip below the minimum threshold by 1064 2042. Under such a curtailment scenario, the GSA would first determine, using SVIHM 1065 1066 and other hydrologic assessment tools, the amount of water that affected pumpers could 1067 take sustainably, and the pumpers would be required to reduce their groundwater extraction to that allocation. All pumpers subject to allocations and curtailment would be 1068 1069 required to be metered. Curtailments may be temporary, seasonal, or permanent.

1070

1071 SGMA legislation allows for charging fees for pumping in excess of allocations, or for 1072 noncompliance with other GSA regulations (CWC Section 10732 (a)). The GSA will 1073 consider adoption of fees and/or other penalties for violations of pumping allowance 1074 and/or reporting if curtailments are implemented.

1075

1076 In the event of a need to restrict pumping, pumping restrictions could also be placed on new wells. Restrictions on permits for new groundwater wells would be considered if there 1077 was high demand for wells that, if constructed, could lead to the basin water extractions 1078 exceeding the sustainable yield for the basin. Alternative, restrictions on permits in 1079 specific areas would be considered if additional localized pumping could drive one or 1080 more sustainability indicators below the minimum threshold. In the absence of a basin 1081 1082 adjudication, pumping restrictions on new uses would need to be applied equitably and 1083 in a similar proportion to restrictions on existing users.

1084

1085 Considerably more work and discussion would need to be done to define the policies and
1086 procedures for pumping curtailments if pumping curtailments are determined necessary
1087 to attain and maintain sustainability.
1088

- 1089 Monitoring data collected in the Strategic Groundwater Pumping Curtailment Program 1090 may include, but are not limited to:
- Well construction records.
- Land area serviced by the well through irrigation.
- Metering of extraction
- Amount of historic pumping, if known.
- Amount and timing of curtailed pumping.

#### 1096 Watermaster Program

A Watermaster Program currently exists on Wildcat Creek and French Creek. This MA
would expand watermaster services to other tributaries and to the mainstem of the Scott
River. The main objective of these expanded watermaster services would be to enforce

- surface water rights diversions in more areas in Scott River Valley, reducing unauthorizeddiversions to benefit instream flows.
- 1102

1103 The benefits of this program will be further incentives for conservation easement 1104 programs and water leases and more transparent, reliable, and better documented 1105 implementation of such conservation easements and water leases. Future benefits of 1106 actual implementation status to streamflow depletion reversal (and remaining streamflow 1107 depletion) will be evaluated and assessed with SVIHM using the methodology described 1108 in Section 3.3 and using monitoring data that describes the implementation of the 1109 irrigation efficiency improvement program.

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- 1111 Monitoring data that may be collected as part of implementation of this PMA include:
  - Monitoring of diversions.
  - Monitoring of instream flow dedications.
  - Quantification of instream flow dedications and conservation easements.
- 1115

#### 1116 4.5 Other Management Actions

#### 1117 Monitoring Activities

- 1118 Chapter 3 and the data gap Appendix (Appendix 3-A) clearly describe the importance of 1119 establishing an extensive monitoring network which will be used to support future GSP 1120 updates. A summary of the proposed monitoring activities includes, but is not limited to:
- Development of new RMPs (Representative Monitoring Points) to support the groundwater quality SMC
  - New stream gauges in both the mainstem of Scott River and in key tributaries
- Use of satellite images, twice per year, to evaluate status of Groundwater
   Dependent Ecosystems
- 1126 Well Inventory Program
- 1127

1123

1128 In feedback from DWR on other GSPs, a better inventory and definition of active wells

1129 was requested along with discussion of impacts to these wells in annual reports, as 1130 some shallow wells may be impacted if MTs are reached.

1131

A detailed well inventory will improve the understanding of the Basin conditions and will
be valuable for modelled results. It will also help solve ongoing issues with evaluation of

- 1134 de-minimus users and their proper inclusion in SVIHM.
- 1135 Voluntary Well Metering

1136

1137 This project would facilitate the collection and reporting of groundwater extraction data.

- 1138 Accurate groundwater extraction data improves the quality of information used in
- 1139 modelling, and in decision-making. Additionally, collection of pumping data is useful for
- 1140 tracking the effectiveness of the proposed demand reduction PMAs.

#### 1141 Future of the Basin

1143 This project would entail developing a study of the economic impacts of the projects and 1144 management actions included in the GSP. This would include an evaluation of how 1145 implementation of the project could affect the economic health of the region and on local 1146 agricultural industry. It would also consider the projected changes to the region's land

- 1147 uses and population and whether implementation of these projects would support
- 1148 projected and planned growth.

**Note:** Several additional PMAs have been suggested through the April 2021 public comment process and will be evaluated for inclusion in this chapter. These suggestions include: a study of the tailings for groundwater storage, recharge weirs, fish-friendly structures to decrease flow rates in Scott River and its tributaries, construction of a clay dam or permeable plug at the lower end of Scott Valley, and direct addition of water to the river during periods of low flow but have not yet been investigated.

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